



**The Regulatory Agency
Will See You Now**

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Disclosures

Nothing to Disclose

Learning Objectives

- Identify pain treatment-related regulatory agencies
- Discuss the changing role of regulatory agencies in today's pain management environment
- Review similarities and differences between regulatory approaches to prescribing practices
- Discuss the negotiation between regulatory forces and practical clinical aspects of managing patients with chronic pain



What is a Regulatory Agency?

▪ A regulatory agency is a **public authority or government agency** responsible for exercising some kind of autonomous authority over some area of human activity in a regulatory or supervisory capacity

—Also known as:

- Regulatory Authority
- Regulatory body
- Regulator



significant
OTHER

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Regulatory Scrutiny?



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The Facts

It's a Crowded Field The Facts

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Who Does What? The Facts

Centers for Medicare and Medicaid (CMS)

- Oversee most of the regulations related directly to the health care system
- Provides government-subsidized medical coverage through a number of programs:
 - Medicare
 - Medicaid
 - State Children's Health Insurance Program (CHIP)
 - Health Insurance Portability and Accountability Act (HIPPA)

Nancy Green. Healthcare Regulations: Who Does What? December, 2014. http://www.yourpainproofer.com/blog_posts/2014/12/health-care-regulation-who-does-what/. Accessed July 13, 2017.

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Who Does What? The Facts

▪ **The Agency for Healthcare Research and Quality (AHRQ)**

- Conducts research
- Develops education
- Generates measures and data
- Goals include:
 - Reducing costs
 - Improving safety
 - Decreasing medical errors


Nancy Green. Healthcare Regulations: Who Does What? December, 2014. http://www.yourpainproofer.com/blog_posts/2014/12/health-care-regulation-who-does-what/. Accessed July 13, 2017.

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The Facts

Who Does What?

- **The Joint Commission**
 - The Joint Commission **accredits and certifies nearly 21,000 health care organizations** and programs in the United States
 - Joint Commission accreditation and certification is recognized nationwide as a symbol of quality that reflects an organization's commitment to meeting certain performance standards




<https://www.jointcommission.org/about-the-joint-commission-jcah.aspx> Accessed July 13, 2017.

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The Facts

Who Does What?

- **The National Committee for Quality Assurance (NCQA)**
 - Helps to build consensus around important healthcare quality issues and to decide what's important, how to measure it, and how to promote improvement by working with:
 - Large employers
 - Policymakers
 - Healthcare providers
 - Patients
 - Health plans



<http://www.ncqa.org/ncqa/pressroom/detail.aspx?news=3&public=help-on-how-and-why-to-measure-761886&articleID=653461&P=288>


Accessed July 13, 2017.

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The Facts

Who Does What?

- **The Office of National Drug Control Policy (ONDCP)**
 - Works to reduce drug use and its consequences by leading and coordinating the development, implementation, and assessment of U.S. drug policy
 - In addition to its vital ongoing work, ONDCP also provides administrative and financial support to the **President's Commission on Combating Drug Addiction and the Opioid Crisis**



<https://www.whitehouse.gov/oncd/about/> Accessed July 13, 2017.

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Who Does What?

The Facts

• The Environmental Protection

Agency (EPA)

- Mission is to **protect human health and the environment**
- Plays an integral role in U.S. policies concerning natural resources, human health, economic growth, energy, transportation, agriculture, industry, and international trade
- Ensuring that federal laws **protecting human health and the environment** are enforced fairly and effectively



PainWeek https://www.painweek.com/ Accessed July 13, 2017.

Who Does What?

The Facts

The Drug Enforcement

Administration (DEA)

- Enforces controlled substances laws and regulations as they pertain to the manufacture, distribution, and dispensing of **legally produced** controlled substances
- Brings criminal and civil justice actions against organizations and principal members of organizations, involved in the growing, manufacture, or distribution of controlled substances appearing in or destined for **illicit traffic** in the U.S.



https://www.dea.gov/about/history.shtml Accessed July 13, 2017.

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Who Does What?

The Facts

• The Federation of State Medical Boards (FSMB)

- Represents the **70 state medical and osteopathic regulatory boards** (state medical boards)
- Supports its member boards as they fulfill their mandate of protecting the public's health, safety and welfare through the proper **licensing, disciplining, and regulation** of physicians and, in most jurisdictions, other healthcare professionals



PainWeek http://www.fsmb.com/ Accessed July 13, 2017.

Who Does What?

The Facts

- **The Centers for Disease Control and Prevention (CDC)**
 - Main goal is to **protect public health and safety** through the **control and prevention of disease**, injury, and disability in the US and internationally
 - Focuses mainly on infectious disease, food borne pathogens, environmental health, occupational safety and health, health promotion, injury prevention and educational activities designed to improve the health of United States citizens
 - **Researches and provides information on non-infectious diseases** is a founding member of the International Association of National Public Health Institutes



<http://www.cdc.gov/about/organization/index.htm> Accessed July 13, 2017.
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Who Does What?

The Facts

- **The Food and Drug Administration (FDA)**
 - Responsible for **protecting the public health** by ensuring the safety, efficacy, and security of human and veterinary drugs, biological products, and medical devices
 - Ensures the safety of our nation's food supply, cosmetics, and products that emit radiation



<http://www.fda.gov/about/fda/who-we-are/default.htm> Accessed July 13, 2017.
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So What?



So What? **The Facts**

America's Opioid Crisis

The stunning spread of the opioid painkiller and heroin epidemic in two maps over 10 years.

Drug mortality 2000

Drug mortality 2010

A challenge for cities, counties and states

The 100 most-impacted communities are at risk of losing as much as 10% of their population.

Deaths from overdoses

78

Deaths from overdoses

Deaths from overdoses

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So What? **The Implications**

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So What? **The Implications**

This is an important message from the Board delivered to your registered primary email address.

Dear Primary Providers:

On June 5, 2017, Governor Ducey declared a **state of emergency** to the opioid crisis in response to this state's **opioid epidemic**. The Arizona State Board of Health Services is implementing the Governor's Emergency Response Plan.

Attached please find a link to a letter from Carla Chertoff, M.D., M.P.H., Director of the Department of Health Services, informing the medical community of the new requirements related to reporting suspected opioid overdoses and deaths.

This is one of the first steps in gathering important data to assist in addressing the problem and in using strategies to combat this serious health epidemic.

Very truly yours,

Patricia McQuinn

Patricia McQuinn, J.D.
Paralegal Director
Arizona Medical Board

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So What?

The Implications

ELECTRONIC PRESCRIBING

Revised: November 2016



NEW YORK STATE DEPARTMENT OF HEALTH
Bureau of Narcotic Enforcement

Q3: Is Electronic Prescribing mandatory for New York State practitioners?

A3: As of **March 27, 2017**, it will be mandatory for practitioners, excluding veterinarians, to issue electronic prescriptions for controlled and non-controlled substances. Electronic prescribing of controlled substances will require additional security features and registration of the certified software application with the Bureau of Narcotic Enforcement.



So What?

The Implications



Mandatory Prescriber Education Guidance

Practitioners licensed under the Right of the Education Law in New York to treat humans and animals as DEA registrants are required to provide controlled substances, as well as medical devices and controlled substances under a federal DEA registration number, upon delivery of such items to patients of their own or a facility with which they are affiliated.

The course work is available on the **NYSED** website.

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So What?

The Implications



In case you missed it - New PA PDMP requirements for prescribers

New legislative changes to the Prescription Drug Monitoring Program (PA PDMP) went into effect **Jan. 1, 2017**.

Here is what you need to know:

Prescribers must now query the PA PDMP **each time** a patient is prescribed an opioid drug product or combination by the prescriber.

There are exceptions for emergency departments and for patients who are admitted to a health care facility; guidelines can be found on our website's Frequently Asked Questions (FAQ) page.

Dispensing practitioners must now submit data to the PA PDMP **90** days after the close of the substance's business day (Monday through Friday) after dispensing the controlled substance, as opposed to the previous requirement of within 72 hours.



So What?

The Facts



Pennsylvania Prescription Drug Monitoring Program Now Sharing Data with 11 Other States and D.C.

The Pennsylvania Prescription Drug Monitoring Program (PA-PDMP) has now connected with 11 other states to an effort to better data sharing among PDMPs. A broader sharing of data helps prescribers and pharmacists get a more complete picture of their patients' controlled substance prescription histories, regardless of which state they filed their prescriptions.

Users of the PA-PDMP can now see if their patients have filed controlled substance prescriptions in Connecticut, Illinois, Louisiana, Massachusetts, New Jersey, New York, Ohio, Texas, Virginia, West Virginia, and Washington D.C. Additionally, a one-way sharing connection has been established with Maryland, enabling their program users to search the PA-PDMP. The PA-PDMP Office invites all other states to begin sharing data, and anticipates that Pennsylvania will connect with more state PDMPs in the upcoming weeks.



So What?

The Implications

OPIOD PRESCRIBING GUIDELINES

Under Governor Wolf's leadership, this administration has been significantly active in reducing opioid prescribing practices. The Department of Health and the Department of Drug and Alcohol Programs continue the "Safe and Effective Prescribing Practices" for Opioids. The new Opioid Prescribing Guidelines are available on the Department of Health website. The new Opioid Prescribing Guidelines are available on the Department of Health website.



So What?

The Implications

• Maine

- **January 1, 2017**
 - Mandatory check of PDMP
 - Limits on opioid prescribing for
 - acute and chronic pain
- **July 1, 2017**
 - Mandatory electronic prescribing
 - Patients with active prescriptions in excess of 100 morphine milligram equivalents must be tapered
- **December 31, 2017**
 - CME requirement for prescribers





The Role of Regulatory Agencies

The Role of Regulatory Agencies

The Facts

January 9, 2017

Centers for Medicare & Medicaid Services (CMS)
Opioid Misuse #R2069

CENTERS FOR MEDICARE & MEDICAID SERVICES (CMS) OPIOID MISUSE STRATEGY 2016

CMS has made attacking this devastating epidemic a top priority and is providing help and resources to clinicians, beneficiaries, and families. This is an ongoing CMS strategy, as part of the HHS Opioid Initiative launched in March 2015, to combat misuse and promote programs that support treatment and recovery support services. The CMS effort includes four priority areas:

1. Implement more effective person-centered and population-based strategies to reduce the risk of opioid use disorders, overdoses, inappropriate prescribing, and drug diversion;
2. Expand naloxone use, distribution, and access, when clinically appropriate;
3. Expand screening, diagnosis, and treatment of opioid use disorders, with an emphasis on increasing access to medication-assisted treatment; and
4. Increase the use of evidence-based practices for acute and chronic pain management.

HHS.gov News, (2016). HHS takes strong steps to address opioid-drug related overdose, death and dependence. <http://www.hhs.gov/about/news/2016/01/09/hhs-takes-strong-steps-to-address-opioid-drug-related-overdose-death-and-dependence.html>. Accessed July 14, 2017.



The Role of Regulatory Agencies

The Facts



- **Supporting the Department of Health and Human Services Initiative**
 - Increasing the evidence base with research and data
 - Investing ~\$12 million over next 3 years to explore how to best support rural primary care practices using medication-assisted therapy and overcoming educational barriers

<https://www.ahrq.gov/about/about-ahrq/ahrq-activities/ahrq-activities/ahrq-activities.html>. Accessed July 14, 2017.




The Implications

The Role of Regulatory Agencies

SAFE USE OF OPIOIDS IN HOSPITALS


- Create and implement policies and procedures for the ongoing clinical monitoring of patients receiving opioid therapy
- Create and implement policies and procedures that allow for a second level review by a pain management specialist or pharmacist
- Track and analyze opioid-related incidents
- Use information technology to monitor prescribing
- Advise clinicians who prescribe pain medications to use both pharmacologic and non-pharmacologic alternatives
- Educate and assess the understanding of staff
- Educate and provide written instructions to patients on opioids
- Assess the organization's need for training based on the analysis of reported adverse events, near misses and staff observations

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The Implications

The Role of Regulatory Agencies


- **Proposes new measures to assess potentially inappropriate use of opioids:**
 - Assesses whether health plan members 18 years and older receive:
 - Long-term opioids at high dose
 - Opioids from multiple prescribers or multiple pharmacies
 - Long-term, high-dose opioids from multiple prescribers and multiple pharmacies

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The Facts

The Role of Regulatory Agencies

President's Commission on Combating Drug Addiction and the Opioid Crisis



- **Mission**
 - To study the scope and effectiveness of the Federal response to drug addiction and the opioid crisis and to make recommendations to the President for improving that response including
 - Availability of addiction treatment and drug reversal
 - Best practices for prevention including education and PDMPs

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The Role of Regulatory Agencies **The Implications**




Collecting and Disposing of Unwanted Medicines

What to do with Unwanted or Expired Medicines

- Guidelines for disposal
- Take-back Events or Programs

<https://www.epa.gov/regenerators/collecting-and-disposing-unwanted-medicines> Accessed July 15, 2017



The Role of Regulatory Agencies **The Implications**


HEADQUARTERS NEWS


October 04, 2016
 Contact: DEA Public Affairs
 (202) 307-7977

DEA Reduces Amount of Opioid Controlled Substances to be Manufactured in 2017

- The United States Drug Enforcement Administration (DEA) has reduced the amount of almost every Schedule II opiate and opioid medication that may be manufactured in the United States in 2017 by 25 percent or more
- The purpose of quotas are to provide for the adequate and uninterrupted supply for legitimate medical need of the types of schedule I and II controlled substances that have a potential for abuse, while limiting the amounts available to prevent diversion

<https://www.dea.gov/divisions/ho/2016/ho160416.shtml> Accessed July 15th 2017






The Role of Regulatory Agencies **The Facts**

Federation of STATE MEDICAL BOARDS

MODEL POLICY ON THE USE OF OPIOID ANALGESICS IN THE TREATMENT OF CHRONIC PAIN
Adopted as policy by the House of Delegates of the Federation of State Medical Boards in July 2013


- To provide state medical boards with an updated guideline for assessing physicians' management of pain
- To determine whether opioid analgesics are used in a manner that is both medically appropriate and in compliance with applicable state and federal laws and regulations




The Implications

The Role of Regulatory Agencies


- **Consider treatment inappropriate including but not limited to:**
 - Inadequate attention paid to **initial assessment and risk determination**
 - **Inadequate monitoring** of potential for aberrant drug-related behaviors and use of available tools
 - Inadequate attention to **patient education and informed consent**
 - Unjustified **dose escalation**
 - Excessive reliance on opioid analgesics (particularly **high doses**)





The Implications

The Role of Regulatory Agencies





Morbidity and Mortality Weekly Report
March 15, 2016

CDC Guideline for Prescribing Opioids for Chronic Pain — United States, 2016




The Implications

The Role of Regulatory Agencies

- **Guidelines**
 - **Non-pharmacologic** therapy and **non-opioid** pharmacologic therapy are preferred for chronic pain
 - Before starting opioid therapy for chronic pain, clinicians should **establish treatment goals** with all patients
 - Discuss known **risks, benefits, and responsibilities** with patients
 - **Immediate-release opioids** first





The Role of Regulatory Agencies

▪ Guidelines (Cont'd)

- **Lowest effective dosage**
 - Reassess risk/benefit if **≥50 MME/day**
 - Avoid or carefully justify **≥90 MMD/day**
- In acute pain, **lowest effective dose, lowest quantity**
- **Re-evaluate risk/benefit** in 1-4 weeks, then every 3 months
- Utilize strategies that **mitigate risk**
 - Opioid risk assessment
 - Naloxone



The Role of Regulatory Agencies

▪ Guidelines (Cont'd)

- Check the **PDMP**
- **Urine drug testing** before initiation
 - At least annually
- Avoid concurrent opioids and **benzodiazepines**
- Offer or arrange for evidence-based treatment for patients with **opioid use disorder**



The Role of Regulatory Agencies

Checklist for prescribing opioids for chronic pain

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KEY POINTS

WHEN CONSIDERING LONG-TERM OPIOID THERAPY

1. For patients with chronic pain, consider non-opioid therapies first and consider the risks.
2. Check the state Prescription Drug Monitoring Program (PDMP) for controlled substances.
3. Consider urine drug testing, including concurrent use of alcohol.
4. Consider the use of naloxone.
5. Consider the use of naloxone.
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9. Consider the use of naloxone.
10. Consider the use of naloxone.

WHEN CONSIDERING OPIOID THERAPY

1. Assess pain and function and, if needed, consider non-opioid therapies.
2. Consider the use of naloxone.
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The Facts

The Role of Regulatory Agencies





PAIN MANAGEMENT AND THE OPIOID EPIDEMIC

BALANCING SOCIETAL AND INDIVIDUAL BENEFITS AND RISKS OF PRESCRIPTION OPIOID USE

July 13, 2017

Committee on Pain Management and Regulatory Strategies to Address Prescription Opioid Abuse







The Facts


The Role of Regulatory Agencies

▪ **Mission:**

- Update information since IOM Report¹
- The **evolving role** of opioid analgesics
- Characterizing the **epidemiology of the opioid epidemic**
 - Evidence on strategies for addressing it







¹For Transforming Prevention, Care, Education, and Research, Institute of Medicine, 2011.

The Facts

The Role of Regulatory Agencies



- **Identify actions to be taken by FDA and other agencies and organizations**
 - Specifically incorporating individual and societal considerations into its **risk/benefit analysis** framework for approval and post-market surveillance
- **Identify research questions** that need to be addressed to assist the FDA in implementing this framework





The Facts

The Role of Regulatory Agencies

FDA U.S. FOOD & DRUG ADMINISTRATION

Number of Overdose Deaths

Year

— Overdose Deaths from Prescription Opioids (Excluding Nonmethadone Synthetic)

— Overdose Deaths from Illicit Opioids (Heroin and Synthetic Opioids Other than Methadone)

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The Implications

The Role of Regulatory Agencies

- **Recommendations**
 - Invest in **research** to better understand pain and opioid use disorder
 - Consider **potential effects of policies and programs** for opioid analgesics on illicit markets
 - Improve **reporting**, invest in **data**, provide **transparency**
 - Incorporate **public health considerations** into FDA decision-making

FDA U.S. FOOD & DRUG ADMINISTRATION

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The Implications

The Role of Regulatory Agencies

- **Recommendations (Cont'd)**
 - Strengthen **post-approval oversight**
 - Review **currently approved** opioid analgesics
 - Establish **comprehensive educational materials** for patients and healthcare providers
 - Facilitate **reimbursement** for comprehensive approaches
 - Improve **PDMP** use and data

FDA U.S. FOOD & DRUG ADMINISTRATION

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The Implications

The Role of Regulatory Agencies

- **Recommendations (Cont'd)**
 - Evaluate impact of patient and public education
 - Expand education and treatment for opioid use disorder
 - Remove barriers to **insurance coverage** for Tx of opioid use disorder
 - **Leverage pharmacists**
 - Improve access to **naloxone**



The Implications

Things May be Changing



J Clin Invest. 2016; Jan; 136(1): 107-112. PMID: 26812624
 DOI: 10.1172/JCI78202

Measuring Pain as the 5th Vital Sign Does Not Improve Quality of Pain Management

Ronald A. Maltz, MD, MRes,^{1,2} Fay White, MD,¹ Deborah Oberay, MD, RN,⁴ Luis Miller, PhD, RN,⁴ Steven M. Asch, MD, MPH,^{1,2} and Louis Garvin, MD, MPH^{1,2}

Opioid Crisis: Scrap Pain as 5th Vital Sign?

— Groups call on JC and CMS to re-evaluate policies that could lead to opioid overprescribing.

— Kristina Stone, Associate Editor, MedPage Today



JGIM. 2016; 31(6): 608-612. PMID: 27088181

To combat opioid epidemic, HHS moves to remove pain management questions from HCAHPS surveys

Many clinicians report feeling pressure to overprescribe opioids because scores on the pain management questions are tied to Medicare payments.

Susan Morse, Associate Editor

October 2016
 Revised Edition
 Centers for Disease Control and Prevention
 National Pain Management Curriculum
 160101
 © 2016
 www.cdc.gov/painmanagement



December 17-18, 2018



FDA Advisory Committee Votes for Co-Prescribing Naloxone With Opioids

Regulatory Focus™ • News Articles • 12 • FDA Advisory Committee Votes for Co-Prescribing Naloxone With Opioids

Published November 2018 by Justin Brinkley

With a vote of 12-11, the joint meeting of the Anesthetic and Analgesic Drug Products Advisory Committee (AADPAC) and the Drug Safety and Risk Management Advisory Committee (DSRMAC) voted in favor of adding labeling language that recommends co-prescription of naloxone for all or some patients prescribed opioids.

The clear vote was the result of advisory committee members questioning whether co-prescribing necessarily addresses the opioid crisis at hand, while others said that co-prescribing is already the standard of care and therefore should be added to the labeling.

For instance, Kevin Zachary of the State University of New York, Stony Brook School of Medicine, voted yes and said he looks at his wife and co-prescribing as a message to health care providers prescribing opioids. "It will promote the discussion" around the use of naloxone, he added.

On the other side, Steven Meisel of Fairview Health Services/Health Care Systems in Minneapolis said he voted no because a public health problem requires a public health solution. All of the attention on labels to prevent and reduce needs the label agency, he added.

Others who voted no questioned whether a label change was necessary as co-prescribing already happens in vulnerable, high-risk groups. Some even raised questions about the cost of co-prescribing as some naloxone products can cost more than \$1,000. And others noted that co-prescribing does not address 90,000 opioid deaths.

Naloxone manufacturers that presented at the advisory committee meeting were all in favor of co-prescribing naloxone with opioids. Adapt Pharma said it had tested the price of Nexave for three years and found it to be low.



December 19, 2018

HHS.gov

U.S. Department of Health & Human Services

FOR IMMEDIATE RELEASE
December 19, 2018

Contact: ASH Press Office
202-206-0140
ashmedia@hhs.gov

HHS recommends prescribing or co-prescribing naloxone to patients at high risk for an opioid overdose

Adm. Brett P. Giroir, MD, assistant secretary for health and senior advisor for opioid policy, today released guidance... 2018 for healthcare providers and patients detailing how naloxone - the opioid overdose reversal drug - can help save lives and should be prescribed to all patients at risk for opioid complications, including overdose.

"Given the scope of the opioid crisis, it's critically important that healthcare providers and patients discuss the risks of opioids and how naloxone should be used in the event of an overdose," said Adm. Giroir. "We have begun to see some encouraging signs in our response to the opioid crisis, but we know that more work is required to fully reverse the decades-long epidemic. Co-prescribing naloxone when a patient is considered to be at high risk of an overdose, is an essential element of our national effort to reduce overdose deaths and should be practiced widely."



The California Death Certificate Project

- Investigators are going back **three years to identify any doctors who may have prescribed the drugs inappropriately when someone dies of an overdose death**, even if it was not the fatal dose, and send them letters
- A physician in San Francisco was sent a letter explaining that a patient he had treated died in 2012 from taking a toxic cocktail of methadone and Benadryl — and he was the doctor who wrote the patient's last prescription for methadone
- He had **two weeks to respond to the letter** with a written summary of the care he had provided, and a certified copy of the patient's medical record facing fines of \$1,000 per day if he didn't comply



Massachusetts Sends Warning to Prescribers

- Letters went to physicians and others identified as having **prescribed opioids to a patient within 60 days of the patient's death — or to a patient who subsequently died from an opioid overdose**, U.S. Attorney Andrew Lelling said Thursday in a statement



The Implications

Conclusions

- There are a lot of cooks in the kitchen...



- How does this affect clinical practice?

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You Need to Know...

The 660-Page Opioids Bill Is Now the Law.
Here's What's in it.

NOVEMBER 1, 2018
By Billy Morris, Opioid Abuse

DISCUSS THIS



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Conclusions

- Start with **state-level requirements**
- Think DEA
- Pro-active **education**
- Discussion
- Consider **societal** outcomes
- Documentation



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"Cure sometimes, treat often, comfort always."
— Hippocrates

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Questions? _____
